

The experience and dedication you deserve



Report on the Actuarial Valuation of the Line of Duty Act Fund

Prepared as of June 30, 2014





December 19, 2014

The Board of Trustees Virginia Retirement System 1200 E. Main Street Richmond, VA 23219

#### Dear Trustees:

Governmental Accounting Standards Board Statements No. 43 and No. 45 (GASB 43 and 45) require actuarial valuations of retiree health care and other postemployment benefit (OPEB) plans. Cavanaugh Macdonald Consulting, LLC (CMC) is submitting the results of the annual actuarial valuation of the Virginia Retirement System (VRS) Line of Duty Act Fund (Plan) prepared as of June 30, 2014.

CMC has relied on the plan provisions and eligibility provisions of the Commonwealth of Virginia's Line of Duty Program (LODA Program) provided by §9.1-400 of the Virginia Code (Code) and Item 264 of the 2014 Appropriations Act (the Act). Additionally, CMC has received active participant data from the Virginia Retirement System (VRS) and inactive data provided by the Commonwealth of Virginia Departments of Accounts (DOA). CMC has reviewed the data for reasonableness only, and has not performed a formal audit of the data used for this valuation. Because the census data was collected from a wide range of sources with varying and, at times, limited content, the data is incomplete. Adjustments have been made to account for this incompleteness. Along with the valuation results, commentary is provided regarding the various aspects of developing the cost structure for LODA Program benefits to be financed through the Plan.

The valuation results are provided on a blended, single group cost basis comprised of two individual segments of the total population: State Employees and Political Subdivision Employees. State Employees include State Employees, Virginia Law Officers (VaLORS), State Police (SPORS), Department of Motor Vehicle Employees (DMV), and the National Guard. Political Subdivision Employees include Emergency Medical Technicians (EMT), Fire personnel, participating Political Subdivisions within VRS, as well as one retirement system independent of VRS.

Projections estimate annual Full-Time Equivalent (FTE) employee contributions for the fiscal year 2016 to be \$528.40. The estimated contribution rates assume Plan participation of 11,796.20 State FTE employees and 7,423.25 Political Subdivision FTE employees, for a total of 19,219.45 FTE employees. The contribution rates represent, in total, the estimated cost of providing benefits payable in fiscal year 2016, including administrative expenses, the cost of benefits incurred and reported to the administrator but awaiting processing (additional reserves), and the final loan installment to repay the LODA Program's costs financed via loans from the Group Life Insurance Program. Contribution rates for participating employer groups are established every two years. Based upon the June 30, 2013 valuation results, the Board approved rate for fiscal years 2015 and 2016 is \$518.84. The results of the June 30, 2014 valuation are for informational purposes only.



The Board of Trustees December 19, 2014 Page 2

The results provided do not account for the potential, long-term incurred but not reported claims resulting from a lack of employer or beneficiary education about the Plan's benefits. The potential cost and liability for these claims may be considerable. A margin for these costs may need to be considered. Additionally, the State Comptroller may want to consider this potential risk in regards to its authority to waive the five-year statute of limitation on claims.

The promised death benefits and post-employment health care benefits provided through the Plan are included in all of the actuarially estimated contribution rates. The Plan is a cost-sharing, multiple-employer plan, and the liability for the Plan is developed and reported, as a whole, under the requirements of GASB Statement No. 43. The measurement of the cost-sharing employers' OPEB expense and liabilities under GASB Statement No. 45 is based upon employers' contractually required contributions to the Plan. The actuarially calculated contribution rates based upon the requirements of GASB 43 and 45 were developed using the entry age normal cost method with projected benefits. As the Act requires contributions to be determined on a current disbursement basis, the Plan has minimal assets in trust solely to provide benefits, and GASB 43 and 45 requires the discount rate used to value a plan to be based on the likely return of the assets used to pay benefits, the GASB 43 and 45 valuation results provided in this report reflect a discount rate of 4.75%. The assumed annual rate of return of 4.75% is assumed to be consistent with the long-term rate of return for Virginia's Local Government Investment Pool (LGIP). The unfunded accrued liability is being amortized by regular annual contributions as a level percentage of payroll within a 30-year period, on the assumption that payroll will increase by 3.00% annually. The assumptions recommended by the actuary are in the aggregate reasonably related to the experience under the Plan and to reasonable expectations of anticipated experience under the Plan and meet the parameters for the disclosures under GASB 43 and 45.

Additionally, assumptions and methods specific to the valuation of the Plan were made, including adjustments to the percentage of death benefit payments made as a direct or proximate result of the performance of duty, the assumed per capita health care costs, the assumed rates of health care inflation, and a change to the methodology used to determine additional reserves.

Our organization has only a contractual relationship with the Virginia Retirement System to provide actuarial consulting services and we do not provide other services to nor have a financial interest in the Virginia Retirement System. There are no known interests or relationships that our firm has with the Virginia Retirement System that may impair or appear to impair the objectivity of our work.

This is to certify that the independent consulting actuary is a member of the American Academy of Actuaries and has experience in performing valuations for public retirement systems, that the valuation was prepared in accordance with principles of practice prescribed by the Actuarial Standards Board, and that the actuarial calculations were performed by qualified actuaries in accordance with accepted actuarial procedures, based on the current provisions of the Plan and on actuarial assumptions that are internally consistent and reasonably based on the actual experience of VRS. The aggregate assumptions recommended by the actuary are reasonably related to the experience under the Plan and are reasonable expectations of anticipated experience under the Plan.

Future actuarial results may differ significantly from the current results presented in this report due to such factors as the following: potential variance in the number and/or type of covered lives, Plan experience differing from that anticipated by the economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the Plan's funded status); and changes in Plan provisions or applicable law. Since the potential impact of such factors is outside the scope of a normal annual actuarial valuation, an analysis of the range of results is not presented herein.



The Board of Trustees December 19, 2014 Page 3

The Table of Contents, which immediately follows, outlines the material contained in the report.

Respectfully submitted,

Jose I. Fernandez, ASA, FCA, EA, MAAA Principal and Consulting Actuary

JIF/EHG:bcn

Eric H. Gary, FSA, FCA, MAAA Chief Health Actuary



# **Table of Contents**

<u>Section</u>	<u>ltem</u>	<u>Page No.</u>
1	Summary of Principal Results	1
II	Membership Data	3
III	Assets	6
IV	Comments on Valuation	7
V	Accounting Information	9
Schedule		
Α	Results of the Valuation and Solvency Test	11
В	Plan Assets	13
С	Outline of Actuarial Assumptions and Methods	15
D	Actuarial Cost Method	36
Е	Summary of Main Plan Provisions as Interpreted for Valuation Purposes	37
F	Schedules of Active Member Data	39
G	Projections	40



# Section I – Summary of Principal Results

1. For convenience of reference, the principal results of the valuation and a comparison with the preceding year's results are summarized below.

## LINE OF DUTY ACT FUND

	June 30, 2014	June 30, 2013
Number FTE Employees	19,219.45	20,055.50
Number Receiving Benefits	936.00	<u>883.00</u>
Total	20,155.45	20,938.50
Assets:		
Market Value	\$ 6,914,357	\$ 10,084,413
Actuarial Value	\$ 6,914,357	\$ 10,084,413
Unfunded Actuarial Accrued Liability	\$210,610,032	\$179,116,283
Loan Balance	8,291,170	14,883,225
Total Unfunded Liability	\$218,901,202	\$193,999,508
Amortization Period (Years)		
Accrued Liability	30	30
Loan	2	3
Annual Required Contribution (ARC):		
Normal Cost*	\$ 11,503,417	\$ 11,666,284
Accrued Liability	8,868,431	7,542,272
Loan	4,377,806	<u>5,671,294</u>
Total ARC	<u>\$ 24,749,654</u>	<u>\$ 24,879,850</u>
Contribution Per FTE Employee		
Normal Cost	\$ 576.97	\$ 567.22
Administrative Expenses	14.03	13.71
Additional Reserves	7.53	0.77
Total Adjusted Normal Cost	\$ 598.53	\$ 581.70
Accrued Liability	461.43	376.07
Loan	227.78	282.78
Total ARC	<u>\$ 1,287.74</u>	<u>\$ 1,240.55</u>
Expected Benefits Paid**:		
Total	\$ 8,222,657	\$ 6,852,964
Per FTE Employee	\$ 427.83	\$ 341.70
Discount Rate	4.75%	4.75%
Loan Rate	7.00%	7.00%

 <sup>\*</sup> Includes administrative expenses and additional reserves.
 \*\* Excludes administrative expenses and additional reserves.





## Section I – Summary of Principal Results (continued)

- Results are based upon a blended, single group cost basis and the demographic assumptions specific to each employer group. Please refer to Schedule C for additional detail regarding the full set of actuarial assumptions used in the valuation.
- 3. The valuation as of June 30, 2014 indicates that the Annual Required Contribution (ARC) under GASB 43 and 45 is \$1,287.74 per FTE employee payable for the fiscal year 2015. Comments on the valuation results as of June 30, 2014 are given in Section IV.
- 4. The cost of the lump-sum death benefit for members who die in active service (payment for death occurring as a direct or proximate result of the performance of duty, or by presumptive clause, if still actively employed by a participating employer at the time of death) is payable by the Plan and is included in the actuarial valuation. The liability for the lump-sum benefit paid for death in active service could be segregated from the GASB 43 and 45 OPEB liability and assets could be split for active and post-employment purposes. As this may be administratively burdensome, VRS may desire to treat the Plan's entire liability as an OPEB liability under GASB 43 and 45 for funding and/or accounting purposes.
- 5. The main provisions of the Plan, as summarized in Schedule E, were taken into account in the current valuation.
- 6. Schedule C and Schedule D of this report outlines the full set of actuarial assumptions and the actuarial cost method used in the current valuation. For this purpose, participants have been divided into five groups: VRS State Employees, VRS VaLORS, VRS SPORS, Group A, and Group B. Group A consists of the following VRS political subdivisions: City of Virginia Beach, City of Chesapeake, and the City of Portsmouth. Group B consists of all remaining employer groups, including the National Guard.



## Section II - Membership Data

- Data regarding the membership of the Plan for use as a basis of the valuation were furnished by VRS. VRS collected active LODA Program participant data for the following participating employer groups:
  - Virginia Law Enforcement Officers Retirement System (VaLORS)
  - State Police Officers Retirement System (SPORS)
  - Virginia State Lottery
  - Virginia Department of Conservation and Recreation
  - Virginia Department of Forestry
  - Virginia Department of Motor Vehicles
  - Virginia Department of Emergency Management
  - Virginia Air National Guard
  - Virginia Army National Guard
  - Virginia Port Authority
  - Fire companies or departments that provide fire protection services to Virginia National Guard or Virginia Air National Guard facilities
  - VRS Local Employers' Law Enforcement Officers of participating political subdivisions
  - VRS Local Employers' members performing hazardous duties for participating political subdivisions
  - Arlington County (retirement system independent from VRS)
  - Law Enforcement, Firefighters, and EMTs of associated participating political subdivisions
- 2. For the eligible full-time equivalent employee estimate, various employee types are assumed to represent a fraction of a full-time employee.





## Section II – Membership Data (continued)

3. The number of unique active lives used in the valuation and the estimate of covered lives is provided in the following table:

THE NUMBER OF ACTIVE LIVES AS OF JUNE 30, 2014

Group	Number	Weight	FTE Employees	Estimated Contributions*	
State/VaLORS/SPORS	10,262	100%	10,262.00	\$5,324,336	
National Guard					
Full-Time	738	100%	1 524 20	\$ 796.004	
Part-Time	7,962	10%	1,534.20	\$ 796,004	
State Employees	18,962		11,796.20	\$6,120,340	
Participating Political Subdivisions					
Full-Time	6,749	100%	6,749.00	\$3,501,651	
Volunteer	2,697	25%	674.25	\$ 349,828	
Political Subdivision Employees	9,446		7,423.25	\$3,851,479	
Total	28,408		19,219.45	\$9,971,819	

<sup>\*</sup>FY 2015 contribution rate of \$518.84 per FTE employee based upon June 30, 2013 estimated headcount of 20,056

Based upon 28,408 total lives, the valuation provides results for a group comprised of 19,219.45 FTE employees.

Schedule F shows the distribution by age and service of the number of active lives included in the valuation.





## Section II – Membership Data (continued)

4. The following table shows the number of current beneficiaries identified as of June 30, 2014 and for the prior valuation date of June 30, 2013.

#### **NUMBER OF HEALTH CARE BENEFICIARIES**

AS OF JUNE 30, 2014							
Туре	State	Political Subdivisions	Total				
Disabled Participants	209	279	488				
Spouses of Currently Disabled Participants	163	222	385				
Surviving Spouses	26	37	<u>63</u>				
Total	398	538	936				

AS OF JUNE 30, 2013							
Type State Political Subdivisions Total							
Disabled Participants	205	254	459				
Spouses of Currently Disabled Participants	162	206	368				
Surviving Spouses	23	33	<u>56</u>				
Total	390	493	883				

As some beneficiaries elect to cover dependents, assumed adult per capita health care costs include the additional costs for the coverage of dependent children.

5. The following table shows a history of health care beneficiary valuation data from the Plan's inception.

#### SCHEDULE OF HEALTH CARE BENEFICIARIES ADDED TO AND REMOVED FROM ROLLS

	Health Care Beneficiaries							
Valuation Added to Date Rolls		Annual Health Care Benefit Valued	Number Removed from Rolls	Annual Health Care Benefit Valued	Number on Rolls as of the Valuation Date	Annual Health Care Benefit Valued		
6/30/2014	69	\$1,188,244	16	\$ 105,575	936	\$7,485,997		
6/30/2013	128	1,069,073	66	448,046	883	6,403,328		
6/30/2012	99	527,654	500	3,611,321	821	5,782,301		
6/30/2011	128	1,230,701	117	845,499	1,222	8,865,969		
6/30/2010	1,211	8,480,766	n/a	n/a	1,211	8,480,766		





### Section III - Assets

- 1. As of June 30, 2014, \$6,914,357 is assumed to be held in a qualified trust solely to provide benefits to retirees and their beneficiaries in accordance with the terms of the Plan. Schedule B shows the additions and deductions of the Plan for the year preceding the valuation date and a reconciliation of the available fund balances at market value.
- As of June 30, 2014, loans provided by the Group Life Insurance Program to cover expenses and claims for fiscal years 2011 and 2012 total \$8,291,170. The loan balance of \$8,291,170 is assumed to be repaid with interest at 7.00%, through two annual installments, with the next payment on June 30, 2015.



### Section IV - Comments on Valuation

- 1. The June 30, 2014 valuation shows the Plan has prospective benefit liabilities to be paid on account of the present active membership of \$159,316,748. The prospective benefit liabilities for the Plan on account of benefits payable to current beneficiaries amounts to \$143,828,177. The total prospective benefit liabilities of the Plan amounts to \$303,144,925. As of June 30, 2014, the Plan has a loan balance of \$8,291,170. Against these liabilities, the Plan has present assets of \$6,914,357 for valuation purposes. Therefore, the present value of contributions to be made in the future on account of benefits is \$304,521,738 for the Plan. Schedule A of this report outlines the results of the actuarial valuation.
- 2. The normal contribution is equal to the actuarial present value of benefits accruing during the current year, as well as the administrative expenses of the Plan, and the cost of benefits incurred and reported to the administrator but awaiting processing (additional reserves). The normal contribution for the Plan is determined to be \$11,503,417.
- 3. Prospective normal contributions have a present value of \$85,620,536. When this amount is subtracted from \$296,230,568, which is the present value of the total future contributions to be made by the employers, exclusive of loan repayments, there remains \$210,610,032 as the amount of future accrued liability contributions.
- 4. An accrued liability contribution of \$8,868,431 is sufficient to liquidate the unfunded actuarial accrued liability over 30 years for the balance of the unfunded accrued liability, based on a 4.75% investment rate of return and the assumption that the payroll will increase by 3.00% annually.
- 5. As of June 30, 2014, the Plan has a loan balance of \$8,291,170. An annual loan repayment of \$4,377,806 is sufficient to liquidate the June 30, 2014 loan balance over 2 years, based upon a 7.00% loan rate, equal annual installments, and the next scheduled payment occurring on June 30, 2015.
- 6. The contributions for the Plan on account of benefits consist of normal contributions, accrued liability contributions, and loan repayments. The resulting contribution is \$24,749,654. This amount is equivalent to \$1,287.74 per year, per FTE employee.





## Section IV - Comments on Valuation (continued)

- 7. The valuation was prepared in accordance with the actuarial assumptions and the actuarial cost method, which are described in Schedule C and Schedule D.
- 8. This valuation determines the cost of advance funding the post-retirement benefits under the Plan. The cost of lump-sum death benefits for members who die in active service is also included in the actuarial valuation.





## Section V – Accounting Information

 GASB 43 and 45 set forth certain items of required supplementary information to be disclosed in the financial statements of VRS and the employer. One such item is a distribution of the number of members by type of membership, as follows:

#### NUMBER OF ALL MEMBERS AS OF JUNE 30, 2014

Group	Count
Active Members (FTE Employees)	19,219
Disabled Members	488
Spouses of Disabled Members	385
Surviving Spouses	<u>63</u>
Total	20,155

2. Another such item is the Schedule of Funding Progress, shown in the following table:

# SCHEDULE OF FUNDING PROGRESS (\$ IN THOUSANDS)

Actuarial Valuation <u>Date</u>	Actuarial Value of Assets <u>( a )</u>	Actuarial Accrued Liability (AAL)* (b)	Unfunded AAL (UAAL) ( b - a )	Funded Ratio ( <u>a/b)</u>
6/30/2014	\$ 6,914	\$225,816	\$ 218,901	3.06%
6/30/2013	10,084	204,084	194,000	4.94
6/30/2012	6,052	226,174	220,122	2.68
6/30/2011	0	398,956	398,956	0.00
6/30/2010	0	576,042	576,042	0.00

<sup>\*</sup>Actuarial cost method of Projected Unit Credit prior to 6/30/2013 and Entry Age Normal thereafter.





# Section V – Accounting Information (continued)

3. The information presented in the required supplementary schedules was determined as part of the actuarial valuation at June 30, 2014. Additional information as of the latest actuarial valuation follows:

Valuation Date	6/30/2014
Actuarial Cost Method	Entry Age Normal
Amortization Method	
Accrued Liability	Level Percentage of Pay, Open
Loan	Level Dollar, Closed
Payroll Growth Rate	3.00%
Remaining Amortization Period	
Accrued Liability	30 Years
Loan	2 Years
Asset Valuation Method	Market Value of Assets
Actuarial Assumptions:	
Investment Rate of Return*	4.25%
*Includes Inflation at	2.50%
Loan Rate	7.00%
Medical Trend Assumption (Under Age 65)	7.75% - 5.00%
Medical Trend Assumption (Ages 65 and Older)	5.75% - 5.00%
Year of Ultimate Trend Rate	2020

The assumed investment rate of return reflects the fact that the Plan is to be funded on a current disbursement basis.





# Schedule A – Solvency Test

#### LINE OF DUTY ACT FUND

		Valuati	on Date
		June 30, 2014	June 30, 2013
1.	NUMBER OF FTE EMPLOYEES	19,219.45	20,055.50
2.	ACTUARIAL ACCRUED LIABILITY		
	Present value of prospective benefits payable in respect of:		
	(a) Present active members	\$159,316,748	\$149,494,624
	(b) Present beneficiaries	<u>143,828,177</u>	<u>124,952,090</u>
	(c) Total present value of prospective benefits	\$303,144,925	\$274,446,714
	(d) Present value of future normal contributions	<u>85,620,536</u>	<u>85,246,018</u>
	(e) Total actuarial accrued liability (2c) – (2d)	\$217,524,389	\$189,200,696
3.	PRESENT ASSETS FOR VALUATION PURPOSES	\$ 6,914,357	\$ 10,084,413
4.	UNFUNDED ACTUARIAL ACCRUED LIABILITY (2e) – (3)	\$210,610,032	\$179,116,283
5.	LOAN BALANCE	8,291,170	14,883,225
6.	TOTAL LIABILITY (4) + (5)	\$218,901,202	\$193,999,508
7.	AMORTIZATION PERIOD		
	(a) Actuarial Accrued Liability	30	30
	(b) Loan	2	3
8.	NORMAL CONTRIBUTION*	\$ 11,503,417	\$ 11,666,284
9.	ACCRUED LIABILITY CONTRIBUTION	8,868,431	7,542,272
10.	LOAN REPAYMENT	4,377,806	5,671,294
11.	TOTAL CONTRIBUTION BASED ON ACTIVE PAYROLL (8) + (9) + (10)	\$ 24,749,654	\$ 24,879,850
12.	NORMAL CONTRIBUTION PER FTE EMPLOYEE* (8) ÷ (1)	\$ 598.53	\$ 581.70
13.	ACCRUED LIABILITY CONTRIBUTION PER FTE EMPLOYEE (9) ÷ (1)	461.43	376.07
14.	LOAN REPAYMENT PER FTE EMPLOYEE (10) ÷ (1)	227.78	282.78
15.	TOTAL CONTRIBUTION PER FTE EMPLOYEE (12) + (13) + (14)	\$ 1,287.74	\$ 1,240.55
16.	DISCOUNT RATE	4.75%	4.75%
17.	LOAN RATE	7.00%	7.00%

<sup>\*</sup> Includes administrative expenses and additional reserves.





# Schedule A – Solvency Test

# SOLVENCY TEST (\$ IN THOUSANDS)

	Aggregate Accrued Liabilities For				Portion of Accrued Liabilities Covered by Actuarial Value of Assets			
Valuation Date	(1) Active Member Contributions	(2) Retirees, Survivors, and Inactive Members	(3) Active Members (Employer Financed Portion)	Total	Actuarial Value of Assets	(1)	(2)	(3)
6/30/2013	n/a	\$152,120	\$73,696	\$225,816	\$ 6,914	n/a	4.55%	0.00%
6/30/2013	n/a	139,835	64,249	204,084	10,084	n/a	7.21	0.00
6/30/2012	n/a	131,501	94,673	226,174	6,052	n/a	4.60	0.00
6/30/2011	n/a	207,186	191,770	398,956	0	n/a	0.00	0.00
6/30/2010	n/a	200,908	375,134	576,042	0	n/a	0.00	0.00





## Schedule B - Plan Assets

GASB 43 and 45 define plan assets as resources, usually in the form of stocks, bonds, and other classes of investments, that have been segregated and restricted in a trust, or equivalent arrangement, in which (a) employer contributions to the plan are irrevocable, (b) assets are dedicated to providing benefits to retirees and their beneficiaries, and (c) assets are legally protected from creditors of the employers or plan administrator, for the payment of benefits in accordance with the terms of the plan.

For valuation purposes, the market value of assets is used. The market value of assets used for the valuation of the Plan is \$6,914,357.

As of June 30, 2014, loans provided by the Group Life Insurance Program to cover expenses and claims for fiscal years 2011 and 2012 total \$8,291,170. The loan balance used for the valuation of the Plan is \$8,291,170.





# Schedule B – Plan Assets (continued)

# RECONCILIATION OF ASSETS LINE OF DUTY ACT FUND

VA	LUATION DATE	J	une 30, 2014
1.	Funds available at beginning of year	\$	10,084,413
	Revenue for the year		
	Employer contributions	\$	10,386,348
	Accrued HIC transfers		264,688
	Net investment income		1,439,000
2.	Total revenue	\$	12,090,036
	Expenditures for the year		
	Health care benefit payments	\$	7,288,500
	Death benefit payments		350,000
	DOA expenses		182,622
	VRS expenses		129,970
	Loan interest		716,945
	Loan repayments		7,309,000
3.	Total expenditures	\$	15,977,037
4.	Revenue less expenditures (2) - (3)	\$	(3,887,001)
5.	Loan balance as of June 30, 2013	\$	14,883,225
6.	Loan interest		716,945
7.	Loan repayments		(7,309,000)
8.	Loan balance as of June 30, 2014 (5) + (6)	\$	8,291,170
9.	Net loan activity (8) - (5)	\$	(6,592,055)
10.	Funds available at end of year (1) + (4) + (6)	\$	6,914,357



#### Assumptions and Methods Applicable to all Line of Duty Act Fund Employer Groups

**Investment Return Rate:** 4.75% per annum, compounded annually.

**Inflation Assumption:** 2.50% per year.

Actuarial Cost Method: Entry age normal cost method, allocated as a level percent of

service, from first funding age to last age before terminal retirement age. Actuarial gains and losses, as they occur, are reflected in the unfunded actuarial accrued liability. See

Schedule D for a detailed explanation.

Funding Period: 30 years from the valuation date (open amortization, computed

as a level percent of payroll).

**Payroll Growth Rate:** 3.00% per annum.

Asset Valuation Method: Market Value of Assets

**Loan Rate:** 7.00% per annum, compounded annually.

**Loan Repayment Period:** 2 payments, next payment due June 30, 2015.

**Service Related Disabilities:** For members of VaLORS, 20% of disabilities are assumed to be

service related. For all other members, 60% of disabilities are

assumed to be service related.

**Service Related Deaths:** 25% of active employee deaths. Of the service related deaths,

42% are assumed to be paid as a direct or proximate result of the performance of duty, with the remainder paid under the

presumptive clause.

Retirement Eligibility: VRS State Employees (including those of the Virginia Port

Authority) hired prior to January 1, 2008 are assumed to be eligible to retire at age 55 with 5 years of creditable service or age 50 with 10 years of creditable service. VRS State Employees hired on or after January 1, 2008 are assumed to be eligible to retire at age 60 with 5 years of creditable service or upon the sum of their age and their service being 90 (Rule of 90). All other employees are assumed to be eligible for

retirement at age 50 with 5 years of creditable service.

**Spouse Health Care Coverage:** Actual data provided is used for current beneficiaries. 67% of

service-related deaths and 80% of service-related disabilities are assumed to result in spouse coverage, with wives assumed to be three years younger than males and husbands assumed to be

two years older than females.



Line of Duty Act Fund June 30, 2014 Actuarial Valuation



#### Assumptions and Methods Applicable to all Line of Duty Act Fund Employer Groups

#### **Health Care Cost Trend Rate:**

The initial per capita health care costs are expected to increase each year with inflation (trend). The following chart details the trend assumption.

Fiscal Year Ended	Under Age 65	Ages 65 and
2015	7.75%	5.75%
2016	6.75%	5.50%
2017	6.25%	5.25%
2018	5.75%	5.00%
2019	5.25%	5.00%
2020 and Beyond	5.00%	5.00%

#### **Initial Per Capita Health Care Costs:**

Initial Monthly Per Capita Adult Health Care Costs							
Valuation Date	Under Age 65	Ages 65 and Older					
June 30, 2014	\$725.36	\$374.38					
June 30, 2013	\$658.99	\$334.98					

Paid claims and cost data were provided by the DOA. CMC accepted this information without audit and has relied upon the sources for the accuracy of the data.

Assumed adult per capita costs are based on past experience and trended forward to the valuation period. Experience for Medicare eligible participants was limited, particularly for Political Subdivision Employees, and future experience may differ materially. As some beneficiaries elect to cover dependents, the assumed adult costs include the additional costs for the coverage of dependent children.

Future experience may differ significantly from the cost estimates presented in this report due to unforeseen and random events. As such, the valuation's results should be viewed as having a likely range of variability.





#### Assumptions and Methods Applicable to all Line of Duty Act Fund Employer Groups

VRS Health Insurance Credit: Health care costs of the Plan are assumed to be reduced by an

amount equal to the disabled health insurance credit paid by the VRS Health Insurance Credit Program for eligible disabled participants. An annual credit of \$1,440 or \$48 per year of service, whichever is greater, is assumed for those employees who are members of the VRS State, VaLORS, or SPORS plans and an annual credit of \$540 is assumed for those employees who are members of a VRS political subdivision participating in

the VRS Health Insurance Credit Program

Administrative Expenses: Initial DOA administrative expenses of \$1,575 per new claim and

\$160 per on-going claim, increasing by 3.00% per annum, compounded annually. VRS administrative expenses are

assumed to equal those of the DOA.

Additional Reserves: Initial reserves, increasing by health care cost trend, are

assumed to provide additional margin for the cost of health care benefits incurred and reported to the administrator but awaiting

processing as of June 30, 2014.





#### **VRS STATE EMPLOYEES**

#### **MORTALITY RATES:**

#### Pre-Retirement:

RP-2000 Employee Mortality Table Projected with Scale AA to 2020 with Males set forward 2 years and Females set back 3 years.

#### Post-Retirement:

RP-2000 Combined Mortality Table Projected with Scale AA to 2020 with Females set back 1 year.

#### Post-Disablement:

RP-2000 Disabled Life Mortality Table with Males set back 3 years and no provision for future mortality improvement.

		VRS St	ate Employees	Mortality Rates				
		Male		Female				
Age	Pre Retirement	Post Retirement	Post Disablement	Pre Retirement	Post Retirement	Post Disablement		
20	0.00026	0.00024	0.00000	0.00014	0.00014	0.00000		
25	0.00035	0.00031	0.02257	0.00014	0.00015	0.00745		
30	0.00051	0.00040	0.02257	0.00018	0.00020	0.00745		
35	0.00082	0.00070	0.02257	0.00030	0.00036	0.00745		
40	0.00099	0.00092	0.02257	0.00043	0.00048	0.00745		
45	0.00128	0.00116	0.02257	0.00063	0.00076	0.00745		
50	0.00163	0.00149	0.02512	0.00092	0.00108	0.01154		
55	0.00258	0.00247	0.03156	0.00148	0.00198	0.01654		
60	0.00437	0.00489	0.03803	0.00272	0.00402	0.02184		
65	0.00662	0.00961	0.04498	0.00421	0.00780	0.02803		
70	0.00000	0.01641	0.05445	0.00000	0.01344	0.03764		
75		0.02854	0.06941		0.02212	0.05223		
80		0.05265	0.09215		0.03607	0.07231		
85		0.09624	0.12188		0.06041	0.10020		
90		0.16928	0.15524		0.11221	0.14005		

Mortality improvement is anticipated under the post-retirement assumption as projected with Scale AA.





## **VRS STATE EMPLOYEES**

#### **RETIREMENT RATES:**

Members Hired Prior to January 1, 2008: The following rates of retirement are assumed for members eligible to retire.

	VRS State Employees Retirement Rates Hired Prior to January 1, 2008								
	Ma								
		Years of	Service						
Age	0-29	>=30	0-29	>=30					
<=49	0.000	0.000	0.000	0.000					
50	0.030	0.100	0.032	0.100					
51	0.030	0.100	0.031	0.100					
52	0.030	0.100	0.030	0.100					
53	0.030	0.100	0.030	0.100					
54	0.030	0.100	0.035	0.100					
55	0.050	0.100	0.050	0.100					
56	0.050	0.100	0.050	0.100					
57	0.045	0.100	0.045	0.100					
58	0.040	0.100	0.055	0.100					
59	0.050	0.100	0.055	0.100					
60	0.050	0.100	0.055	0.150					
61	0.100	0.150	0.100	0.200					
62	0.150	0.250	0.150	0.300					
63	0.150	0.200	0.150	0.200					
64	0.150	0.200	0.150	0.200					
65	0.300	0.300	0.300	0.400					
66	0.300	0.250	0.300	0.300					
67	0.300	0.250	0.300	0.250					
68	0.300	0.200	0.300	0.250					
69	0.300	0.200	0.300	0.200					
>=70	1.000	1.000	1.000	1.000					



## **VRS STATE EMPLOYEES**

#### **RETIREMENT RATES:**

Members Hired On or After January 1, 2008: The following rates of retirement are assumed for members eligible to retire.

		ployees Rates or After Januar				
	Ма					
	,	Age & Service N	leets Rule of 90	)		
Age	No	Yes	No	Yes		
<=49	0.000	0.000	0.000	0.000		
50	0.000	0.350	0.000	0.350		
51	0.000	0.100	0.000	0.100		
52	0.000	0.100	0.000	0.100		
53	0.000	0.100	0.000	0.100		
54	0.000	0.100	0.000	0.100		
55	0.000	0.100	0.000	0.100		
56	0.000	0.100	0.000	0.100		
57	0.000	0.100	0.000	0.100		
58	0.000	0.100	0.000	0.100		
59	0.000	0.100	0.000	0.100		
60	0.050	0.100	0.055	0.150		
61	0.100	0.150	0.100	0.200		
62	0.150	0.250	0.150	0.300		
63	0.150	0.200	0.150	0.200		
64	0.150	0.200	0.150	0.200		
65	0.300	0.300	0.300	0.400		
66	0.300	0.250	0.300	0.300		
67	0.300	0.250	0.300	0.250		
68	0.300	0.200	0.300	0.250		
69	0.300	0.200	0.300	0.200		
>=70	1.000	1.000	1.000	1.000		





## **VRS STATE EMPLOYEES**

**DISABILITY RATES:** As shown below for selected ages. 14% of disabilities are assumed to be service related.

VRS St	VRS State Employees Disability Rates								
Age	Male	Female							
20	0.00090	0.00010							
25	0.00090	0.00100							
30	0.00180	0.00150							
35	0.00180	0.00250							
40	0.00180	0.00290							
45	0.00360	0.00340							
50	0.00450	0.00550							
55	0.00540	0.00810							
60	0.00720	0.01000							
65	0.00630	0.00900							
70	0.00000	0.00000							





## **VRS STATE EMPLOYEES**

#### **TERMINATION RATES:**

The following withdrawal rates are used based on age and service. (For causes other than death, disability, or retirement)

	VRS State Employees Rates of Termination, Hired Prior to January 1, 2008									
		Ma	ale			Fen	nale			
				Years of	Service					
Age	0-2	3-4	5-9	>=10	0-2	3-4	5-9	>=10		
20	0.245	0.175	0.175	0.000	0.283	0.198	0.198	0.000		
25	0.221	0.130	0.130	0.000	0.256	0.157	0.157	0.000		
30	0.199	0.110	0.110	0.050	0.212	0.130	0.130	0.060		
35	0.167	0.093	0.093	0.045	0.178	0.110	0.110	0.050		
40	0.145	0.075	0.075	0.034	0.155	0.090	0.090	0.036		
45	0.129	0.070	0.070	0.023	0.139	0.074	0.074	0.025		
50	0.115	0.061	0.061	0.000	0.130	0.063	0.063	0.000		
55	0.102	0.060	0.060	0.000	0.125	0.060	0.000	0.000		
60	0.106	0.070	0.000	0.000	0.123	0.070	0.000	0.000		
65	0.113	0.110	0.000	0.000	0.140	0.120	0.000	0.000		
70	0.131	0.140	0.000	0.000	0.249	0.140	0.000	0.000		

	VRS State Employees Rates of Termination, Hired On or After January 1, 2008										
		Ma	ale			Fen	nale				
				Years of	Service						
Age	0-2	3-4	5-9	>=10	0-2	3-4	5-9	>=10			
20	0.245	0.175	0.175	0.000	0.283	0.198	0.198	0.000			
25	0.221	0.130	0.130	0.000	0.256	0.157	0.157	0.000			
30	0.199	0.110	0.110	0.050	0.212	0.130	0.130	0.060			
35	0.167	0.093	0.093	0.045	0.178	0.110	0.110	0.050			
40	0.145	0.075	0.075	0.034	0.155	0.090	0.090	0.036			
45	0.129	0.070	0.070	0.023	0.139	0.074	0.074	0.025			
50	0.115	0.061	0.061	0.020	0.130	0.063	0.063	0.020			
55	0.102	0.060	0.060	0.004	0.125	0.060	0.060	0.004			
60	0.106	0.070	0.000	0.000	0.123	0.070	0.000	0.000			
65	0.113	0.110	0.000	0.000	0.140	0.120	0.000	0.000			
70	0.131	0.140	0.000	0.000	0.249	0.140	0.000	0.000			





#### **SPORS**

#### **MORTALITY RATES:**

#### Pre-Retirement:

RP-2000 Employee Mortality Table Projected with Scale AA to 2020 with Males set forward 5 years and Females set back 3 years.

#### Post-Retirement:

RP-2000 Combined Mortality Table Projected with Scale AA to 2020 with Females set back 1 year.

#### Post-Disablement:

RP-2000 Disabled Life Mortality Table with Males set back 3 years and no provision for future mortality improvement.

			SPORS Mortalit	y Rates				
		Male		Female				
Age	Pre Retirement	Post Retirement	Post Disablement	Pre Retirement	Post Retirement	Post Disablement		
20	0.00031	0.00024	0.00000	0.00014	0.00014	0.00000		
25	0.00040	0.00031	0.02257	0.00014	0.00015	0.00745		
30	0.00070	0.00040	0.02257	0.00018	0.00020	0.00745		
35	0.00092	0.00070	0.02257	0.00030	0.00036	0.00745		
40	0.00116	0.00092	0.02257	0.00043	0.00048	0.00745		
45	0.00149	0.00116	0.02257	0.00063	0.00076	0.00745		
50	0.00206	0.00149	0.02512	0.00092	0.00108	0.01154		
55	0.00353	0.00247	0.03156	0.00148	0.00198	0.01654		
60	0.00571	0.00489	0.03803	0.00272	0.00402	0.02184		
65	0.00000	0.00961	0.04498	0.00000	0.00780	0.02803		
70	0.00000	0.01641	0.05445	0.00000	0.01344	0.03764		
75		0.02854	0.06941		0.02212	0.05223		
80		0.05265	0.09215		0.03607	0.07231		
85		0.09624	0.12188		0.06041	0.10020		
90		0.16928	0.15524		0.11221	0.14005		

Mortality improvement is anticipated under the post-retirement assumption as projected with Scale AA.





#### **SPORS**

**RETIREMENT RATES:** The following rates of retirement are assumed for members eligible to retire.

	SPORS Rates of Retirement								
	Years of Service								
Age	Less Than 25	25 or More							
<=49	0.000	0.000							
50	0.100	0.150							
51	0.100	0.150							
52	0.100	0.150							
53	0.100	0.150							
54	0.100	0.150							
55	0.100	0.150							
56	0.100	0.150							
57	0.100	0.150							
58	0.120	0.200							
59	0.120	0.200							
60	0.250	0.400							
61	0.350	0.400							
62	0.500	1.000							
63	0.500	1.000							
>=64	1.000	1.000							

**DISABILITY RATES:** As shown below for selected ages. 60% of disabilities are assumed to be service related.

SPORS Rates of Disability						
Age	Unisex					
<=29	0.00000					
30	0.00028					
35	0.00134					
40	0.00210					
45	0.00411					
50	0.00675					
55	0.01001					
>=60	0.0000					





#### **SPORS**

**TERMINATION RATES:** The following withdrawal rates are used based on age and service. (For causes other than death, disability, or retirement).

	SPORS Rates of Termination											
		Males Males										
					Yea	rs of Ser	vice					
Age	0	1	2	3	4	5	6	7	8	9	>=10	
20	0.075	0.075	0.075	0.210	0.210	0.210	0.210	0.210	0.210	0.210	0.030	
25	0.075	0.075	0.075	0.055	0.055	0.055	0.055	0.055	0.055	0.055	0.030	
30	0.075	0.075	0.075	0.045	0.045	0.045	0.045	0.045	0.045	0.045	0.030	
35	0.075	0.075	0.075	0.048	0.048	0.048	0.048	0.048	0.048	0.048	0.024	
40	0.075	0.075	0.075	0.048	0.048	0.048	0.048	0.048	0.048	0.048	0.018	
45	0.100	0.100	0.100	0.045	0.045	0.045	0.045	0.045	0.045	0.045	0.014	
50	0.100	0.100	0.100	0.045	0.045	0.000	0.000	0.000	0.000	0.000	0.000	
55	0.100	0.100	0.100	0.067	0.067	0.000	0.000	0.000	0.000	0.000	0.000	
60	0.100	0.100	0.100	0.075	0.075	0.000	0.000	0.000	0.000	0.000	0.000	
65	0.100	0.100	0.100	0.075	0.075	0.000	0.000	0.000	0.000	0.000	0.000	
70	0.100	0.100	0.100	0.075	0.075	0.000	0.000	0.000	0.000	0.000	0.000	

	SPORS Rates of Termination										
		Females Pemales									
					Yea	rs of Serv	vice				
Age	0	1	2	3	4	5	6	7	8	9	>=10
20	0.184	0.125	0.101	0.108	0.116	0.122	0.123	0.096	0.070	0.053	0.036
25	0.183	0.133	0.108	0.105	0.104	0.105	0.102	0.083	0.066	0.054	0.044
30	0.181	0.144	0.119	0.102	0.091	0.084	0.078	0.069	0.062	0.057	0.055
35	0.170	0.144	0.121	0.100	0.085	0.074	0.067	0.063	0.062	0.060	0.061
40	0.152	0.135	0.117	0.098	0.084	0.074	0.067	0.065	0.064	0.062	0.062
45	0.127	0.117	0.108	0.098	0.090	0.082	0.077	0.075	0.068	0.064	0.059
50	0.094	0.091	0.093	0.100	0.101	0.100	0.098	0.092	0.075	0.066	0.052
55	0.052	0.057	0.074	0.102	0.119	0.126	0.129	0.118	0.084	0.067	0.041
60	0.010	0.013	0.049	0.106	0.142	0.162	0.171	0.151	0.096	0.068	0.026
65	0.000	0.000	0.015	0.111	0.171	0.205	0.222	0.191	0.110	0.069	0.006
70	0.000	0.000	0.000	0.119	0.210	0.264	0.291	0.246	0.128	0.071	0.000





#### **VaLORS**

#### **MORTALITY RATES:**

#### Pre-Retirement:

RP-2000 Employee Mortality Table Projected with Scale AA to 2020 with Males set forward 5 years and Females set back 3 years.

#### Post-Retirement:

RP-2000 Combined Mortality Table Projected with Scale AA to 2020 with Females set back 1 year.

#### Post-Disablement:

RP-2000 Disabled Life Mortality Table with Males set back 3 years and no provision for mortality improvement.

	VaLORS Mortality Rates						
		Male			Female		
Age	Pre Retirement	Post Retirement	Post Disablement	Pre Retirement	Post Retirement	Post Disablement	
20	0.00031	0.00024	0.00000	0.00014	0.00014	0.00000	
25	0.00040	0.00031	0.02257	0.00014	0.00015	0.00745	
30	0.00070	0.00040	0.02257	0.00018	0.00020	0.00745	
35	0.00092	0.00070	0.02257	0.00030	0.00036	0.00745	
40	0.00116	0.00092	0.02257	0.00043	0.00048	0.00745	
45	0.00149	0.00116	0.02257	0.00063	0.00076	0.00745	
50	0.00206	0.00149	0.02512	0.00092	0.00108	0.01154	
55	0.00353	0.00247	0.03156	0.00148	0.00198	0.01654	
60	0.00571	0.00489	0.03803	0.00272	0.00402	0.02184	
65	0.00000	0.00961	0.04498	0.00000	0.00780	0.02803	
70	0.00000	0.01641	0.05445	0.00000	0.01344	0.03764	
75		0.02854	0.06941		0.02212	0.05223	
80		0.05265	0.09215		0.03607	0.07231	
85		0.09624	0.12188		0.06041	0.10020	
90		0.16928	0.15524		0.11221	0.14005	

Mortality improvement is anticipated under the post-retirement assumption as projected with Scale AA.





## **VaLORS**

**RETIREMENT RATES:** The following rates of retirement are assumed for members eligible to retire.

	VaLORS Rates of Retirement					
	Years of Service					
Age	Less Than 25	25 or More				
<=49	0.000	0.000				
50	0.092	0.250				
51	0.090	0.250				
52	0.090	0.250				
53	0.090	0.250				
54	0.100	0.250				
55	0.095	0.250				
56	0.090	0.250				
57	0.120	0.300				
58	0.100	0.300				
59	0.120	0.400				
60	0.200	0.400				
61	0.260	0.500				
62	0.400	1.000				
63	0.200	1.000				
64	0.200	1.000				
>=65	1.000	1.000				



#### **VaLORS**

**DISABILITY RATES:** As shown below for selected ages. 50% of disabilities are assumed to be service related.

VaLORS	VaLORS Rates of Disability				
Age	Unisex				
20	0.00150				
25	0.00300				
30	0.00600				
35	0.00800				
40	0.00800				
45	0.01000				
50	0.01200				
55	0.01200				
60	0.01000				
65	0.00000				
70	0.00000				

**TERMINATION RATES:** The following withdrawal rates are used based on age and service. (For causes other than death, disability, or retirement)

	VaLORS Rates of Termination						
		Males			Females		
			Years of	Service			
Age	0-2	3-9	>=10	0-2	3-9	>=10	
20	0.250	0.150	0.050	0.200	0.150	0.075	
25	0.200	0.150	0.050	0.200	0.150	0.075	
30	0.200	0.125	0.050	0.200	0.125	0.060	
35	0.200	0.125	0.050	0.200	0.125	0.060	
40	0.150	0.105	0.040	0.175	0.105	0.050	
45	0.150	0.105	0.040	0.175	0.080	0.040	
50	0.150	0.080	0.040	0.175	0.080	0.040	
55	0.120	0.065	0.040	0.100	0.120	0.040	
60	0.125	0.070	0.040	0.100	0.200	0.040	
65	0.150	0.070	0.040	0.100	0.100	0.040	
70	0.200	0.070	0.040	0.100	0.100	0.040	





#### **GROUP A\***

#### **MORTALITY RATES:**

#### Pre-Retirement:

RP-2000 Employee Mortality Table Projected with Scale AA to 2020 with Males set back 2 years and Females set back 2 years.

#### Post-Retirement:

RP-2000 Combined Mortality Table Projected with Scale AA to 2020 with Males set forward 1 year.

#### Post-Disablement:

RP-2000 Disabled Life Mortality Table with Males set back 3 years and no provision for future mortality improvement.

	Group A Mortality Rates					
	Male			Female		
Age	Pre Retirement	Post Retirement	Post Disablement	Pre Retirement	Post Retirement	Post Disablement
20	0.00022	0.00025	0.00000	0.00014	0.00014	0.00000
25	0.00028	0.00034	0.02257	0.00014	0.00016	0.00745
30	0.00036	0.00045	0.02257	0.00019	0.00022	0.00745
35	0.00057	0.00076	0.02257	0.00033	0.00038	0.00745
40	0.00086	0.00095	0.02257	0.00045	0.00052	0.00745
45	0.00104	0.00122	0.02257	0.00069	0.00081	0.00745
50	0.00135	0.00167	0.02512	0.00100	0.00119	0.01154
55	0.00175	0.00292	0.03156	0.00168	0.00231	0.01654
60	0.00290	0.00567	0.03803	0.00298	0.00457	0.02184
65	0.00000	0.01109	0.04498	0.00000	0.00878	0.02803
70	0.00000	0.01816	0.05445	0.00000	0.01515	0.03764
75		0.03181	0.06941		0.02394	0.05223
80		0.06013	0.09215		0.03987	0.07231
85		0.10670	0.12188		0.06866	0.10020
90		0.18438	0.15524		0.12400	0.14005

Mortality improvement is anticipated under the post-retirement assumption as projected with Scale AA.

<sup>\*</sup>Please refer to Section I for a description of those employer groups belonging to Group A.





## **GROUP A**

**RETIREMENT RATES:** The following rates of retirement are assumed for members eligible to retire.

Group A Rates of Retirement				
	Unisex			
Age	Reduced Retirement	Unreduced Retirement		
<=49	0.000	0.000		
50	0.090	0.250		
51	0.085	0.155		
52	0.085	0.145		
53	0.085	0.165		
54	0.085	0.130		
55	0.085	0.180		
56	0.085	0.240		
57	0.085	0.210		
58	0.100	0.240		
59	0.135	0.315		
60	0.200	0.350		
61	0.250	0.350		
62	0.300	0.500		
63	0.300	0.500		
64	0.400	0.500		
>=65	1.000	1.000		



#### **GROUP A**

**DISABILITY RATES:** As shown below for selected ages.

	Group A Rates of Disability					
Age	Male	Female				
20	0.00000	0.00000				
25	0.00008	0.00000				
30	0.00050	0.00050				
35	0.00100	0.00110				
40	0.00180	0.00240				
45	0.00275	0.00350				
50	0.00400	0.00530				
55	0.00550	0.00740				
60	0.00650	0.00810				
65	0.00000	0.00000				

**TERMINATION RATES:** The following withdrawal rates are used based on age and years of service. (For causes other than death, disability, or retirement)

	Group A Rates of Termination				
	Years of Service				
Age	0 - 2	3 - 9	>=10		
25	0.078	0.068	0.000		
30	0.082	0.056	0.021		
35	0.080	0.044	0.024		
40	0.074	0.043	0.017		
45	0.092	0.046	0.015		
50	0.093	0.045	0.028		
55	0.083	0.063	0.000		
60	0.087	0.065	0.000		





#### **GROUP B\***

#### **MORTALITY RATES:**

#### Pre-Retirement:

RP-2000 Employee Mortality Table Projected with Scale AA to 2020 with Males set back 2 years and Females set back 2 years.

#### Post-Retirement:

RP-2000 Combined Mortality Table Projected with Scale AA to 2020 with Males set forward 1 year.

#### Post-Disablement:

RP-2000 Disabled Life Mortality Table with Males set back 3 years and no provision for future mortality improvement.

	Group B Mortality Rates					
	Male			Female		
Age	Pre Retirement	Post Retirement	Post Disablement	Pre Retirement	Post Retirement	Post Disablement
20	0.00022	0.00025	0.00000	0.00014	0.00014	0.00000
25	0.00028	0.00034	0.02257	0.00014	0.00016	0.00745
30	0.00036	0.00045	0.02257	0.00019	0.00022	0.00745
35	0.00057	0.00076	0.02257	0.00033	0.00038	0.00745
40	0.00086	0.00095	0.02257	0.00045	0.00052	0.00745
45	0.00104	0.00122	0.02257	0.00069	0.00081	0.00745
50	0.00135	0.00167	0.02512	0.00100	0.00119	0.01154
55	0.00175	0.00292	0.03156	0.00168	0.00231	0.01654
60	0.00290	0.00567	0.03803	0.00298	0.00457	0.02184
65	0.00000	0.01109	0.04498	0.00000	0.00878	0.02803
70	0.00000	0.01816	0.05445	0.00000	0.01515	0.03764
75		0.03181	0.06941		0.02394	0.05223
80		0.06013	0.09215		0.03987	0.07231
85		0.10670	0.12188		0.06866	0.10020
90		0.18438	0.15524		0.12400	0.14005

Mortality improvement is anticipated under the post-retirement assumption as projected with Scale AA.

<sup>\*</sup>Please refer to Section I for a description of those employer groups belonging to Group B.





## **GROUP B**

**RETIREMENT RATES:** The following rates of retirement are assumed for members eligible to retire.

Group B Rates of Retirement				
	Un	nisex		
Age	Reduced Retirement	Unreduced Retirement		
<=49	0.000	0.000		
50	0.085	0.250		
51	0.090	0.140		
52	0.070	0.120		
53	0.080	0.120		
54	0.080	0.105		
55	0.085	0.175		
56	0.085	0.165		
57	0.085	0.185		
58	0.095	0.190		
59	0.115	0.285		
60	0.200	0.350		
61	0.250	0.350		
62	0.300	0.500		
63	0.300	0.500		
64	0.400	0.500		
>=65	1.000	1.000		





## **GROUP B**

**DISABILITY RATES:** As shown below for selected ages. 60% of disabled cases are assumed to be service related.

Group B Rates of Disability				
Age	Unisex			
20	0.00000			
25	0.00000			
30	0.00030			
35	0.00068			
40	0.00113			
45	0.00285			
50	0.00383			
55	0.00480			
60	0.00638			
65	0.00000			





## **GROUP B**

**TERMINATION RATES:** The following withdrawal rates are used based on age and years of service. (For causes other than death, disability, or retirement)

	Male Rates of Termination							
	Years of Service							
Age	0 - 2	3 - 9	>=10					
25	0.130	0.085	0.000					
30	0.110	0.075	0.050					
35	0.110	0.070	0.038					
40	0.100	0.060	0.028					
45	0.130	0.060	0.024					
50	0.110	0.060	0.032					
55	0.150	0.080	0.005					
60	0.110	0.100	0.005					
65	0.220	0.108	0.050					

Female Rates of Termination								
	Years of Service							
Age	0 - 2	3 - 9	>=10					
25	0.130	0.100	0.000					
30	0.120	0.080	0.045					
35	0.140	0.080	0.045					
40	0.140	0.070	0.035					
45	0.120	0.060	0.035					
50	0.120	0.060	0.035					
55	0.120	0.050	0.005					
60	0.120	0.050	0.005					
65	0.224	0.108	0.050					





#### Schedule D – Actuarial Cost Method

- 1. The Plan's valuation is prepared on the projected benefit basis, which is used to determine the present value of each member's expected benefit payable at disability or death. The calculations are based on the member's age, years of service, gender, and an assumed future interest earnings rate (currently 4.75%). The calculations consider the probability of a member's death, retirement, or termination of employment prior to becoming eligible for a benefit. The present value of the expected benefits payable to active members is added to the present value of the expected future payments to current benefit recipients to obtain the present value of all expected benefits payable to the present group of members.
- 2. The employer contributions required to support the benefits of the Line of Duty Act Fund consist of a normal contribution and an accrued liability contribution.
- 3. The normal contribution is determined using the "entry age normal" method. Under this method, a calculation is made for pension benefits to determine the uniform and constant percentage rate of employer contribution which, if applied to the total expected career service of the average new member during the entire period of his anticipated covered service, would be required to meet the cost of all benefits payable on a member's behalf.
- 4. The unfunded accrued liability for the Plan is determined by subtracting the current assets from the liability of active employees and current recipients. The accrued liability contribution amortizes the balance of the unfunded accrued liability over a period of years from the valuation date.





#### Schedule E – Summary of Main Plan Provisions as Interpreted for Valuation Purposes

#### Death Benefit

A \$100,000 death benefit payment for death occurring as a direct or proximate result of the performance of duty, or a \$25,000 death benefit payment for death by presumptive clause or within five years of retirement. In determining the average death benefit payment, the LODA Program's experience was used to develop an average benefit payment assumption, reflecting the benefit's varying amount based upon the cause of death, and applied to a percentage of active mortality. Presumptive death benefit payments require additional investigation to determine employee status at the time of death.

#### Health Care

The health care benefit is defined as, "the same plan of benefits which the deceased or disabled person was entitled to on the last day of his active duty or comparable benefits established as a result of a replacement plan." The level of coverage offered by various employer groups may be wide-ranging due to the types of coverage provided (e.g., HMO, PPO, dental, vision), level of coverage provided (e.g., benefit maximums, Medicare coverage type), and cost-sharing provisions (e.g., premiums, deductibles, copays, out-of-pocket maximums, Medicare coordination of benefits methodology). As a result, the true cost of coverage will vary by health care plan. This may result in a selective advantage for those employer groups providing health care coverage that is richer than the average used to determine the Plan's costs.

In determining initial per capita costs for the Plan, the use of a uniform health care cost assumption based upon the LODA Program's recent experience was used. As noted above, the use of a uniform health care cost structure may result in selection by employer groups with costs differing greatly from the standard. This selection process may result in higher than expected plan costs. If allowed by the Code and if feasible, it may be beneficial to mandate a uniform benefit for all, or at least some, participating employer groups. Those payments identified as "self-pay" need to be investigated to determine if the coverage is from a former employer, is from a community rated policy, or is from an individually underwritten policy to determine if these costs need to be age adjusted. The results presented do not age adjust costs beyond the assumed cost change upon reaching age 65.

From a GASB accounting perspective, an additional OPEB liability may arise from the implicit subsidy produced by the averaging of active and beneficiary experience in the determination of a sponsoring employer group's costs. The results presented assume the Plan does not have an implicit subsidy liability. Effective March 31, 2015, guidance under actuarial standards of practice indicate the actuary should reflect the full age-specific cost, including the implicit subsidy. Additionally, GASB has indicated they may require this recognition for accounting disclosures.

To the extent the Plan's benefits are paid or reimbursed by other programs such as the VRS Health Insurance Credit Program (HIC), or applicable retirement plans, benefit offsets should be considered in developing the Plan's rate structure. The results provided include estimated HIC receipts and assume the estimated reimbursements from the HIC program are used to decrease costs for all Plan participants. Additionally, by using the LODA Program's recent experience as a cost basis, the results presented implicitly include any employer offsets netted from benefit claims prior to submission to the DOA. Those employer groups currently subsidizing health care benefits may discontinue their subsidies once participation in the Plan begins.

The impact of the Affordable Care Act (ACA) was addressed in this valuation. While the impact of certain provisions such as the excise tax on high-value health insurance plans beginning in 2018 (if applicable), should be recognized in the determination of liabilities, overall future plan costs and the resulting liabilities are driven by amounts employers and retirees can afford (i.e., trend). Given the uncertainty regarding the ACA's implementation, continued monitoring of the ACA's impact on the Plan's liability will be required.





#### Schedule E – Summary of Main Plan Provisions as Interpreted for Valuation Purposes (continued)

#### Existing Beneficiaries

Participating political subdivision employer groups must make an irrevocable election to participate prior to the fiscal year 2013. Political subdivision employer groups who elect to opt-out of the Plan and self-fund LODA Program benefits assume responsibility for all benefit payments made after the election. This includes amounts paid to current beneficiaries for whom the political subdivision employer group is the employer of record.

#### **Eligibility**

Hazardous duty state and local government employees of the following groups, including volunteers, are eligible for the LODA Program benefits.

- Law-enforcement officers of the Commonwealth or any of its political subdivisions
- Correctional officers
- Jail officers
- Regional jail or jail farm superintendents
- Sheriff, deputy sheriff, city sergeant, or deputy city sergeant of the City of Richmond
- Police chaplains
- Members of fire companies or departments or rescue squads recognized by any county, city, or town of the Commonwealth as an integral part of an official safety program
- Virginia National Guard or the Virginia State Defense Force members, including fire companies or departments providing their fire protection services
- Special agents of the Virginia Alcoholic Beverage Control Board
- Full-time sworn members of the enforcement division of the Department of Motor Vehicles
- Conservation officers of the Department of Conservation and Recreation.
- Commissioned forest wardens
- Members or employees of the Virginia Marine Resources Commission granted the power of arrest
- Department of Emergency Management hazardous materials officers
- Other employees of the Department of Emergency Management if performing duties related to a major disaster or emergency
- Employees of any county, city, or town performing official emergency management or emergency services duties in cooperation with the Department of Emergency Management
- Non-firefighter regional hazardous materials emergency response team members

Some of those covered by the Plan may not be able to be identified in a census (e.g., volunteers) or, if they can be specifically identified, may not have a level of exposure that is on par with other participants (e.g., those serving in a major disaster or emergency versus a full-time firefighter). Experience, if and when available, would be the best method to determine the appropriate "load" to the seriatim liability. The results presented assume no additional margin for unidentifiable employees.

The results provided do not account for the potential, long-term incurred but not reported claims resulting from a lack of employer or beneficiary education about the Plan's benefits. The potential cost and liability for these claims may be considerable. A margin for these costs may need to be considered. Additionally, the State Comptroller may want to consider this potential risk in regards to its authority to waive the five-year statute of limitation on claims.

The results presented were determined based upon the demographic assumptions (e.g., mortality, disability, retirement, termination) of law enforcement/fire personnel covered by VRS, and, as such, may not reflect the experience of all participants. As credible experience materializes, the Plan may want to consider developing rates based upon segmented risk pools or other divisions.





# Schedule F – Schedule of Active Member Data

# SCHEDULE OF ACTIVE MEMBER DATA AS OF JUNE 30, 2014

	Years of Service to Valuation Date									
Attained Age	Less than 1 Year	1 - 4	5 - 9	10 - 14	15 - 19	20 - 24	25 - 29	30 - 34	35 or more	Total
Under 25	633	5,197	46	0	0	0	0	0	0	5,876
25 - 29	278	3,136	835	28	0	0	0	0	0	4,277
30 - 34	124	419	2,594	412	30	0	0	0	0	3,579
35 - 39	97	250	1,349	1,289	483	13	0	0	0	3,481
40 - 44	85	221	426	1,808	781	322	19	0	0	3,662
45 - 49	53	155	382	304	1,531	483	420	21	0	3,349
50 - 54	46	104	262	232	952	194	267	155	13	2,225
55 - 59	17	44	162	145	512	85	92	94	107	1,258
60 - 64	3	10	72	51	202	32	20	21	62	473
65 - 69	0	1	13	4	14	88	6	3	18	147
70 & Up	0	0	1	2	3	71	0	2	2	81
Totals	1,336	9,537	6,142	4,275	4,508	1,288	824	296	202	28,408





### Schedule G - Projections

The results of actuarial valuations are a "snapshot" of the financial position on the valuation date, based on the assumed number of active employees and current beneficiaries. Projections simulate future actuarial valuation results over a forecast period (seven years in this case) by "creating" future new hires and performing valuations using the projected membership. The projections provided below assume a stationary active population. In addition, the following items are assumed for the projected results provided in this section of the report:

- Board approved contributions of \$518.84 per FTE employee are made to the LODA Fund in fiscal years 2015 and 2016.
- The estimated remaining value of the loans from the Group Life Insurance Program (GLI) is repaid with an installment of \$8,436,266 on September 30, 2014.
- A payment reserve is to be established to handle cash flow timing issues. The payment reserve is assumed to be two months of the next fiscal year's projected costs.
- Health Insurance Credit Program (HIC) reimbursements are assumed to be applied to the loan balance, where applicable, at the end of the following fiscal year. Once the loans from the GLI are repaid, HIC receipts will be used to fund increases to the payment reserve with any excess amounts used to reduce contributions.
- Projected loan repayments and contributions are made at the levels indicated and are paid as scheduled.

All other demographic and economic changes are assumed to occur in accordance with the actuarial assumptions used for the actuarial valuation.



# Schedule G - Projections (continued)

#### PROJECTED COSTS AND CONTRIBUTIONS ALL PARTICIPATING EMPLOYER GROUPS JUNE 30, 2014 VALUATION BASIS

	Actual	Projected							
Fiscal Year	2014	2015	2016	2017	2018	2019	2020	2021	
FTE Employees	19,098.72	19,219.45	19,219.45	19,219.45	19,219.45	19,219.45	19,219.45	19,219.45	
Cash Flow (Per FTE Employee)									
Employer Contribution Rate	\$521.82	\$518.84	\$518.84	\$513.85	\$542.70	\$584.29	\$623.94	\$661.44	
Benefit Costs and Expenses*	(386.17)	(432.39)	(472.93)	(513.25)	(552.76)	(595.88)	(637.63)	(674.28)	
Loan Activity**	(367.21)	(438.94)	0.00	0.00	0.00	0.00	0.00	0.00	
Investment Income	<u>72.30</u>	<u>11.05</u>	<u>14.41</u>	<u>16.10</u>	<u>17.33</u>	<u>18.64</u>	<u>19.88</u>	<u>21.09</u>	
Net Cash Flow	(\$159.26)	(\$341.44)	\$60.32	\$16.70	\$7.27	\$7.05	\$6.19	\$8.25	
		Cas	h Flow (\$1,00	00s)					
Employer Contribution Rate	\$10,386	\$9,972	\$9,972	\$9,876	\$10,430	\$11,230	\$11,992	\$12,713	
Benefit Costs and Expenses*	(7,686)	(8,310)	(9,089)	(9,864)	(10,624)	(11,452)	(12,255)	(12,959)	
Loan Activity**	(7,309)	(8,436)	0	0	0	0	0	0	
Investment Income	<u>1,439</u>	<u>212</u>	<u>277</u>	<u>309</u>	<u>333</u>	<u>358</u>	<u>382</u>	<u>405</u>	
Net Cash Flow	(\$3,170)	(\$6,562)	\$1,160	\$321	\$139	\$136	\$119	\$159	
Beginning of Year Loan Balance	\$14,883	\$8,291	\$0	\$0	\$0	\$0	\$0	\$0	
Additional Loans / Interest	717	145	0	0	0	0	0	0	
Loan Repayments	(7,309)	(8,436)	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	
End of Year Loan Balance	\$8,291	\$0	\$0	\$0	\$0	\$0	\$0	\$0	
End of Year Net Position	(\$1,377)	\$352	\$1,511	\$1,832	\$1,972	\$2,108	\$2,227	\$2,385	

<sup>\*</sup>Reflects estimated reduction in costs from excess HIC receipts.



<sup>\*\*</sup>Reflects 9/30/2014 repayment of loan.